

# Best practices for tracking and reporting

Center for Tech and Civic Life  
Center for Civic Design  
National Vote at Home Institute

February 20, 2020

**Why we're here**

Our objectives

# Objectives

You will be able to:

- Try out tools for tracking ballots through the mail and at your office
- Get access to high priority support from the USPS
- Explore best practices for signature verification and voter intent
- Learn how to test your vote at home package so that you can have confidence that it works

# Agenda

- Introductions and housekeeping
- Context and overview
- Tools for your office
  - Tracking
  - Troubleshooting
  - Verifying
  - Curing
  - Testing
- Resources to remember
- Q&A



# Hello, there!



**Jessenia Eliza**  
Democracy Works



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Democracy Fund



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CENTER FOR  
TECH AND  
CIVIC LIFE

# Center for Technology and Civic Life (CTCL)

Harnessing the promise of  
technology to modernize the  
American voting experience

@helloCTCL

[www.techandciviclife.org](http://www.techandciviclife.org)



Center for  
Civic Design

# Center for Civic Design (CCD)

Democracy is a design problem! We work to ensure voter intent through design.

@CivicDesign | [www.civicdesign.org](http://www.civicdesign.org)  
[civicdesign.org/projects/roadmap/](http://civicdesign.org/projects/roadmap/)



# Vote at Home

The National Vote at Home Institute is dedicated to ensuring the security of our elections and putting voters' needs first by advancing vote at home practices.

@VoteatHome

[www.voteathome.org](http://www.voteathome.org)

# Housekeeping

- Use chat to communicate
- Update your screen name: Josh (Chicago, IL)
- Mute your audio if you aren't speaking

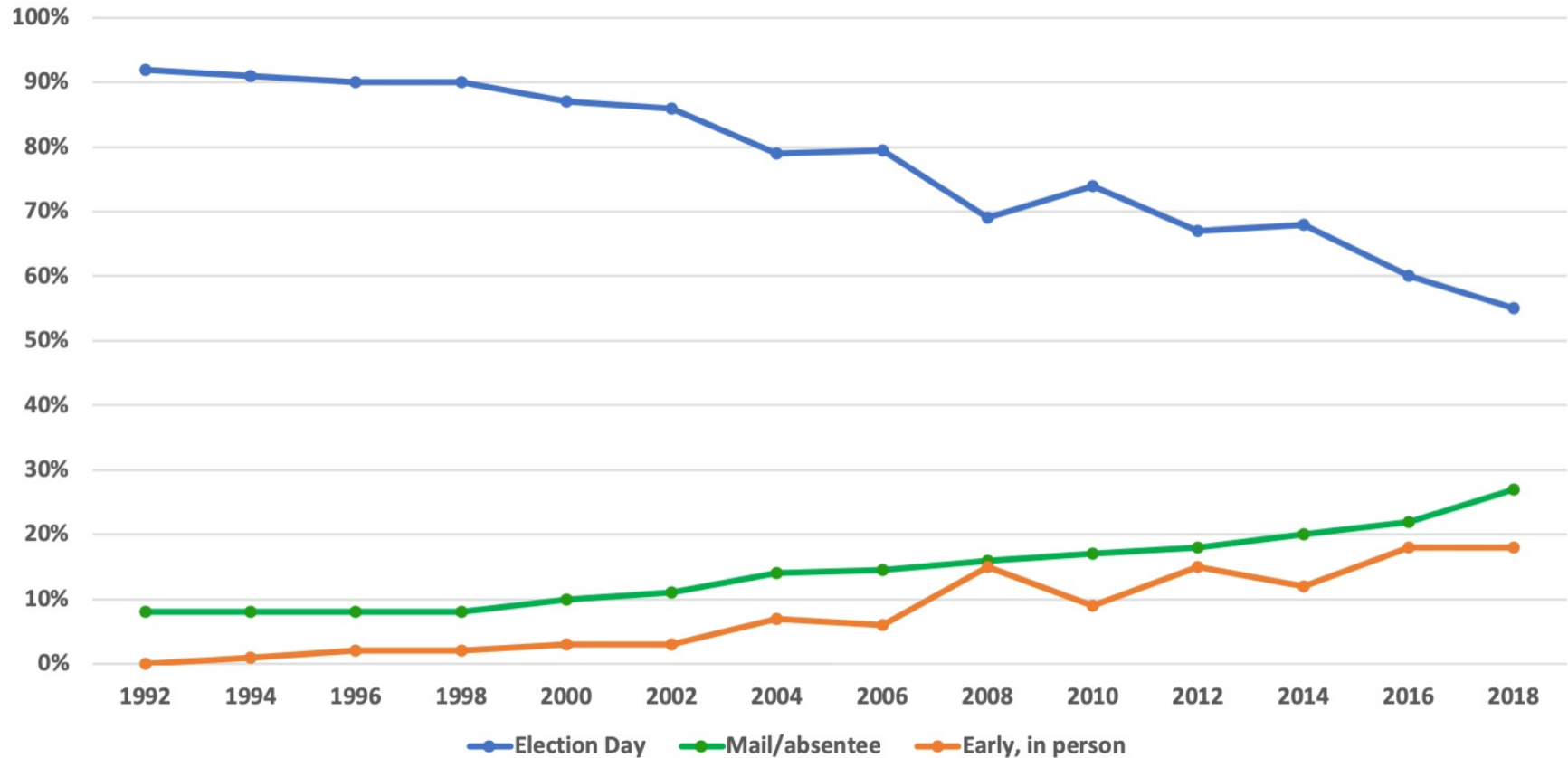
# **Context and overview**

Voting by mail, voting at home

# Context and Overview

- Voting by mail is an increasingly common practice in localities across the US
- Practices range across states
- Design best practices increase efficiency while helping people vote the way they intend
- Statute and requirements shift

## Percentage of US electorate versus choice of voting method



Sources: 1992-2016, MIT Election Lab; 2018: Pew Research



## Vote at Home Status by State – January 2020

States with blended policies in the Step 3 – 4 – 5 range.

UT 100% VAH in 2019  
HI 100% in 2020  
CA targeting 2022/24

NE has 11 counties on 100% VAH for 2020

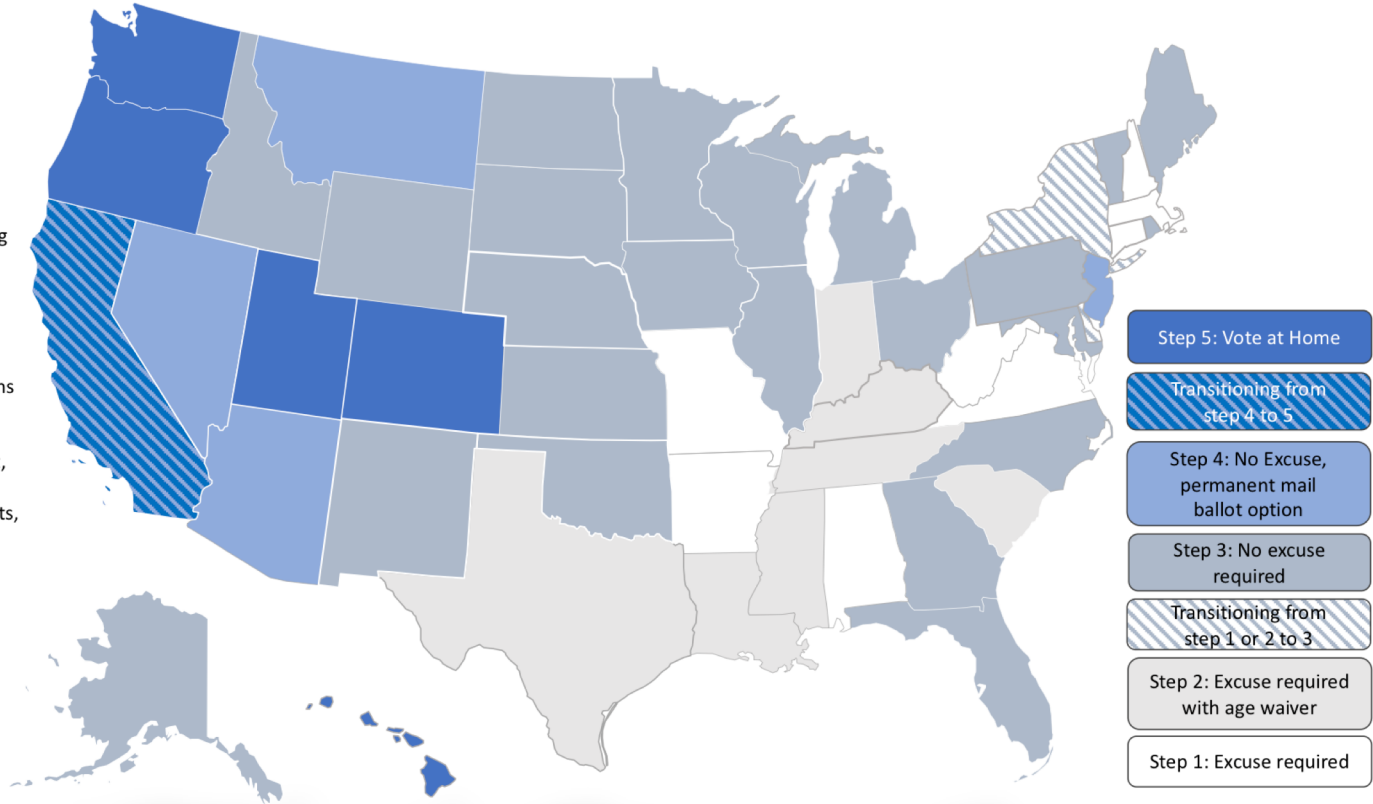
ND has 30 counties using 100% mailed-out ballot voting

OH sends absentee request forms to all 8M voters, for some elections

MI, MN & PA have a permanent absentee list, but periodically send request forms, not ballots, to voters

AL, KS, & WI offer permanent absentee status to voters with disabilities

DC offers Step 4 to its voters



# Why make changes?

Why you ***may have to*** make changes:

- state code or policy
- voting systems or options
- language requirements
- problems you're already experiencing
- accommodate increased volume

*As long as you're making changes:*

- *add USPS tracking mechanisms*
- *Integrate tools to build voter confidence*

# Why make changes?

Good tools for tracking and reporting could help:

- answer voters questions
- get ballots back on time
- get ballots in the right place
- get envelope packages through the mail system
- monitor and resolve issues
- reduce strain on office staff

Track  
Troubleshoot  
Verify  
Cure  
Test

## **Precision**

In the mail and at the office

# Track

- One-way and round-trip USPS tracking
- Building voter trust with Ballot Scout

USPS round trip tracking

# An example from industry



**Delivery by Amazon**

**Tracking ID: TBA738342123000**

Saturday, January 25

- |          |                                       |
|----------|---------------------------------------|
| 11:36 AM | Delivered<br><i>Chicago, US</i>       |
| 10:21 AM | Out for delivery<br><i>Skokie, US</i> |

Friday, January 24

- |          |   |
|----------|---|
| 11:16 PM | Package arrived at a carrier facility<br><i>Skokie, US</i>            |
| 7:00 PM  | Package departed an Amazon facility<br><i>Kenosha, WISCONSIN US</i>   |
| 10:34 AM | Package arrived at an Amazon facility<br><i>Kenosha, WISCONSIN US</i> |
|          | Package has shipped<br><i>Whitestown, IN US</i>                       |

*Times are shown in the local timezone.*

USPS round trip tracking

**Barcodes (IMb) make it happen**



USPS round trip tracking

## Barcodes make it happen



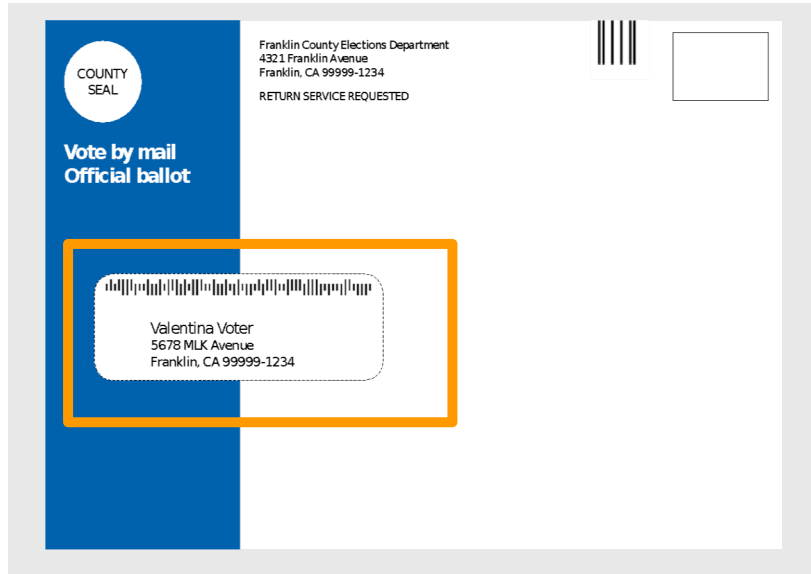
- Ballot-specific Service Types IDs (STID)
- Intelligent Mail Barcodes (IMb)



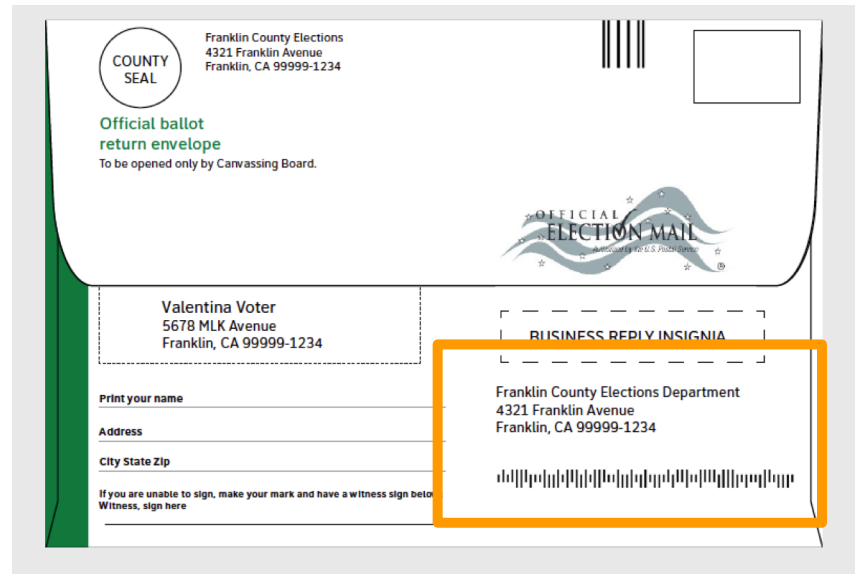
USPS round trip tracking

# Barcodes and election envelopes

Outgoing envelope



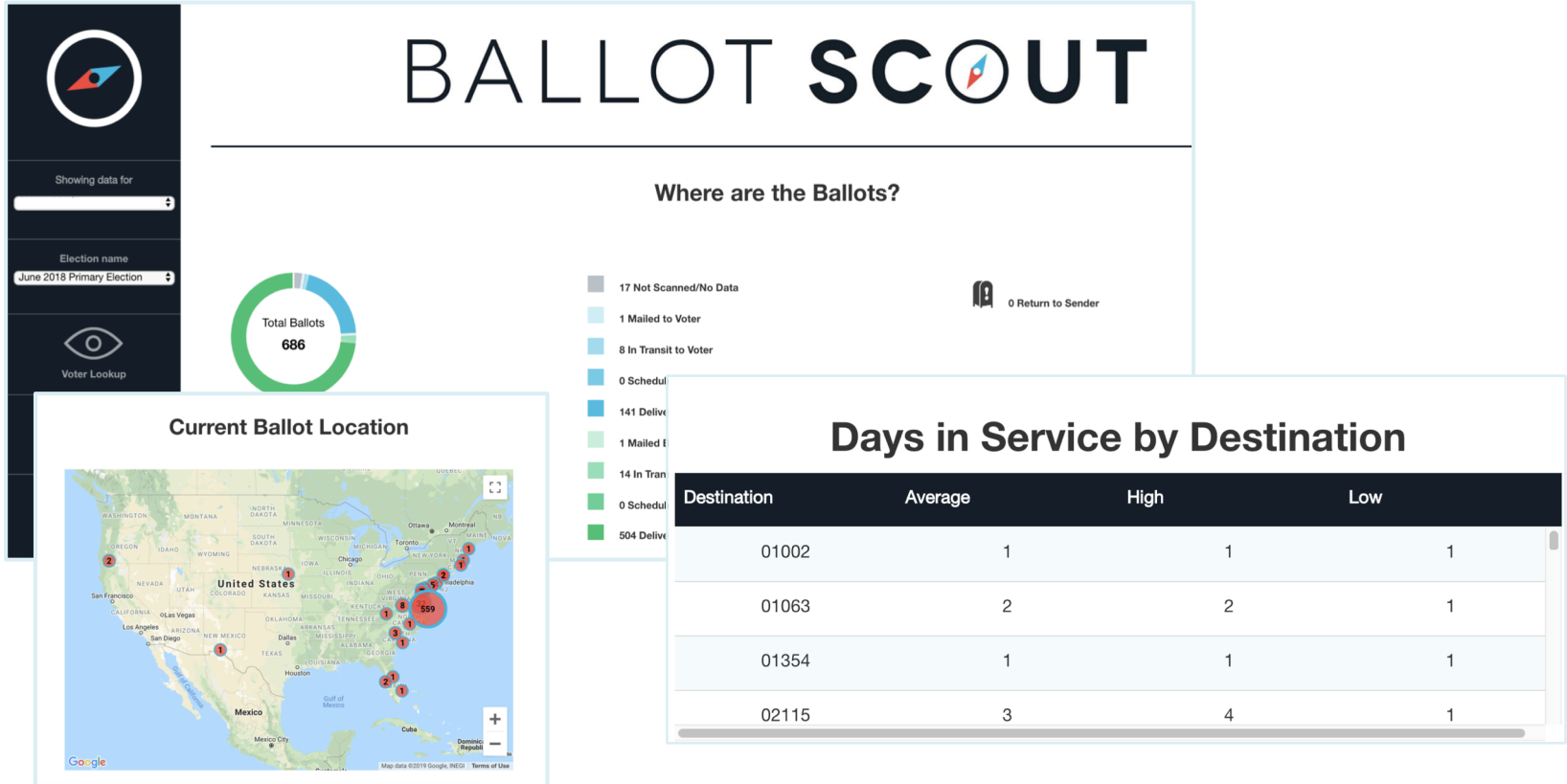
Return envelope



# Ballot Scout

- Web based mail ballot tracking tool using USPS Intelligent Mail barcodes and tracking data
- Provides election administrators and voters with a way to monitor ballots as they move through the mail stream
- Making tracking data accessible provides clarity, accountability, and can help streamline other election processes

# Administrator's Dashboard



# Administrator's Dashboard

| Date Created ▲ | Voter Name ▲▼             | Voter Address ▲▼                           | Current Ballot Status ▲▼ | Last Scan Received ▲▼                   | Outbound Delivery Date ▲▼       | Inbound Delivery Date ▲▼ | Full Scan History            |
|----------------|---------------------------|--|--------------------------|---|---------------------------------|--------------------------|------------------------------|
| 2018-10-01     | Jessenia Eliza            | 2110 SE Main St<br>Portland, OR 97214-3840 | Received                 | 2018-10-13 18:00<br>CST<br>Lawrence, KS |                                 |                          | <a href="#">View History</a> |
| 2018-10-04     | Jessenia6 Eliza6          | 2110 SE Main St<br>Portland, OR 97214-3840 | Delivered                | 2018-10-09 01:29<br>CST<br>PORTLAND, OR | 2018-10-09<br>5 days in service |                          | <a href="#">View History</a> |
| 2018-10-06     | JesseniaTEST<br>ElizaTEST | 2110 SE Main St<br>Portland, OR 97214-3840 | Received                 | 2018-10-13 18:00<br>CST<br>Lawrence, KS | 2018-10-10<br>4 days in service |                          | <a href="#">View History</a> |

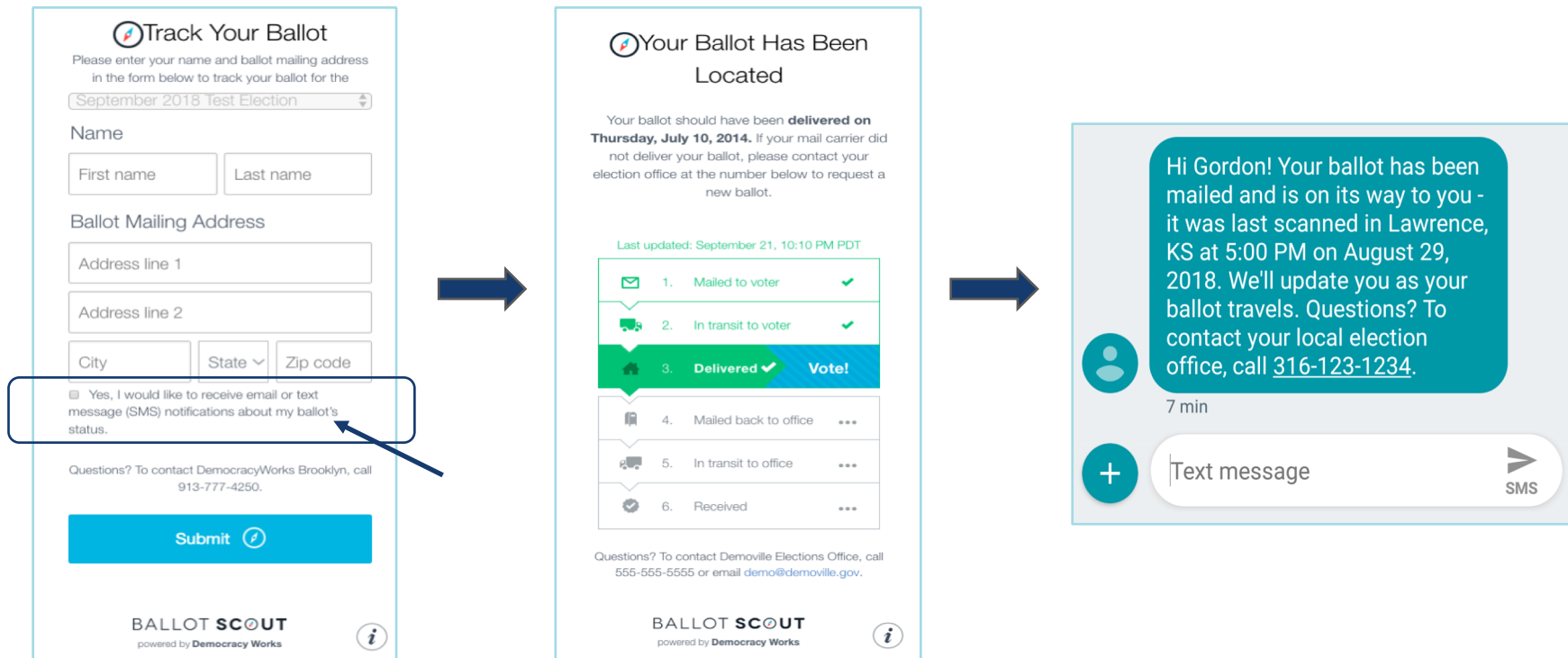
# Administrator's Dashboard

| Date Created | Voter Name       | Voter Address                                | Current Ballot Status | Last Scan Received                      | Outbound Delivery Date          | Inbound Delivery Date |
|--------------|------------------|--|-----------------------|---|---------------------------------|-----------------------|
|              | Jessenia6 Eliza6 | 2110 SE Main<br>StPortland, OR 97214<br>3840 | Not yet mailed        |   |                                 |                       |
|              | Jessenia6 Eliza6 | 2110 SE Main<br>StPortland, OR 97214<br>3840 | Mailed to voter       | 2018-10-04 18:00 CST<br>Lawrence, KS    |                                 |                       |
|              | Jessenia6 Eliza6 | 2110 SE Main<br>StPortland, OR 97214<br>3840 | In transit to voter   | 2018-10-04 20:28 CST<br>KANSAS CITY, MO |                                 |                       |
|              | Jessenia6 Eliza6 | 2110 SE Main<br>StPortland, OR 97214<br>3840 | Delivered             | 2018-10-06 16:33 CST<br>PORTLAND, OR    | 2018-10-09<br>5 days in service |                       |

# Answer voters' questions

- When will I get my ballot?
- Has my ballot arrived back to the election office?
- I didn't get my ballot, where is it?

# Voter transparency



# Setting it up

- Timeline
- Costs based on variety of factors, especially size
- Jessenia Eliza is your point of contact:

Jessenia@democracy.works

916.241.3876



# Troubleshoot

- **ElectionMail.org**
  - For election officials
  - Detailed reporting
  - Connected directly to USPS issue management system
  - Monitored by USPS leadership
  - Gives “bird’s-eye view” for long term improvement
- And, contact your local post office

# ElectionMail.org

**ELECTIONMAIL.ORG**

[REPORT A PROBLEM](#) / [BALLOT SERVICE TYPE IDS](#) / [ELECTION MAIL RESOURCES](#) / [ABOUT THIS SITE](#)

## REPORT A PROBLEM WITH ELECTION MAIL

Local and state election officials may use this form to report past or current issues with official Election Mail processed by the United States Postal Service. This form is intended as a supplement to official reporting, and should not replace communication with your local post office.

**If you are a voter, please contact your local election official.**

**Name \***

First

Last

**Email \***

**Phone \***

**Address \***

Address Line 1

Address Line 2

City

State



Zip Code

*Please include your 5-digit zip code, so that your issue can be routed to the appropriate Election Mail Specialist.*

**Election Jurisdiction \***

*Please include county/parish/city/town/township/municipality/village/borough along with the name.*

**What type of delivery does this issue impact?: \***

- ☐ Mail being sent by the election official to the voter
- ☐ Mail being returned by the voter to the election official
- ☐ Both sent and returned mail

# ElectionMail.org

**What type of delivery does this issue impact?: \***

- ☐ Mail being sent by the election official to the voter
- ☐ Mail being returned by the voter to the election official
- ☐ Both sent and returned mail

**What category of mail does this issue impact?: \***

- ☐ Domestic mail
- ☐ UOCAVA mail
- ☐ Both domestic & UOCAVA

**What type of problem are you reporting?**

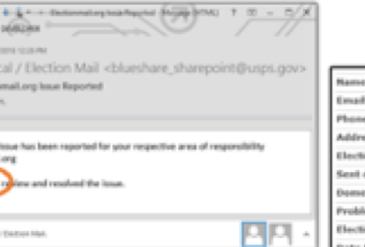
- ☐ Delivery delay
- ☐ Damaged mail
- ☐ Mail not received
- ☐ Undeliverable/returned mail
- ☐ Addressing/CASS/NCOA
- ☐ Rate/class qualification
- ☐ Postmarking/cancellation
- ☐ Misdelivered mail
- ☐ Intelligent Mail tracking
- ☐ Communication with the USPS
- ☐ Other

*Select all that apply.*

# ElectionMail.org

ELECTIONMAIL.ORG Election Mail Issue Reporting


### Notification Email



### Issue Data and Resolution Entry

|                                  |  |
|----------------------------------|--|
| Name                             | Marcelle Arbelaez  |
| Email                            | Arbelaezm@gmail.com  |
| Phone                            | (361) 529-5333   |
| Address                          | 6262 Riverwalk Lane 2, Jupiter, Florida 33458                          |
| Election Jurisdiction            | Palm Beach County  |
| Sent or Returned Mail            | Both sent and returned mail  |
| Domestic or UOCAVA Mail          | Domestic mail  |
| Problem Type                     | Initial Request  |
| Election Cycle(s)                | November 2016  |
| Date Problem Occurred            | 2016-09-02   |
| Problem Still Occurring          | Yes  |
| Mail Type                        | Ballots and Voter Information Mailings                                 |
| Mail Class                       | First Class  |
| Mail Vendor                      | USPS   |
| Issue Description                | I am requesting an absentee ballot.                                    |
| Number of Affected Voters        | Less than 10   |
| Patterns/Similarities with Issue | No   |
| USPS Contacted                   | No   |
| Additional Comments              | None   |
| Resolution Notes                 | <div style="border: 1px solid #ccc; height: 40px; width: 100%;"></div> |
| Issue Resolved                   | <input type="button" value="No"/>                                      |

Created at 9/14/2016 12:25 PM by Campbell, John - Tampa, FL  
 Last modified at 9/14/2016 12:25 PM by Campbell, John - Tampa, FL



3

# Delivery times



- First-Class Mail
  - **2-5 day delivery (contiguous 48 US states)**
  - Personal, handwritten, or typed info
  - Free forwarding and return
  - Sealed against inspection
- Standard Mail
  - **3-10 day delivery (contiguous 48 US states)**
  - No personal, handwritten, or typed information
  - Forwarding/return require endorsement and a fee
  - May be opened for postal inspection

# Business Reply Mail

- BRM can add time to the return of the ballots for the attribution to their account—remember to put additional time into voter instructions!
- USPS sweeps the processing plants/offices for ballots leading up to the return deadline. If you are using BRM, remember to ask that BRM is included in the sweep!

# Tag 191s

- Add to visibility in post office facilities
- Request online:  
<https://about.usps.com/gov-services/election-mail/>



# USPS Election Mail Page

(1 of 3)

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✕

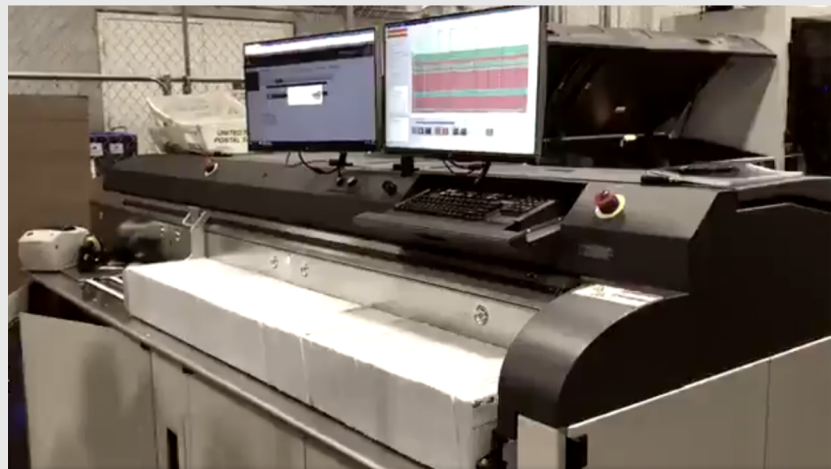
CENTRAL ILLINOIS

|                     |  |
|---------------------|--|
| District Name       | CENTRAL ILLINOIS                       |
| District ID         | 604                                    |
| Area Name           | GREAT LAKES                            |
| Area ID             | 4J                                     |
| State               | IL                                     |
| ZIP3s Served        | 601, 603, 604, 605, 613, 614, 615, 616 |
| District Lead Name  | Cathy Meeks                            |
| District Lead Phone | (708) 563-7772                         |



# Verify

- Sorter software
- By hand with guidelines (via bipartisan teams)



# Sorting software

- Sorting software scans the signature, compares it to copy on file, and computes a percentage showing how close the match is
- Generally, election officials can determine the minimum percentage to approve a signature (e.g. 95%)
- Depending on settings, it's common for 30% to 40% of ballots to be automatically sorted
- The rest? Reviewed by hand

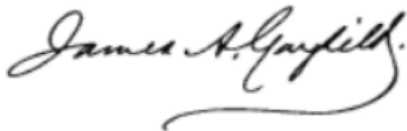
# By hand

- Typically well-trained, bipartisan teams
- Good guidelines are crucial

## Overall Spacing

Writing a signature is a fixed and subconscious habit, so the signature's spacing should be reasonably similar. Determine whether the ballot-envelope's signature has odd or unnatural spacing that cannot be reasonably explained.

Genuine Signature

A cursive signature of "James A. Garfield." with a long, sweeping underline.

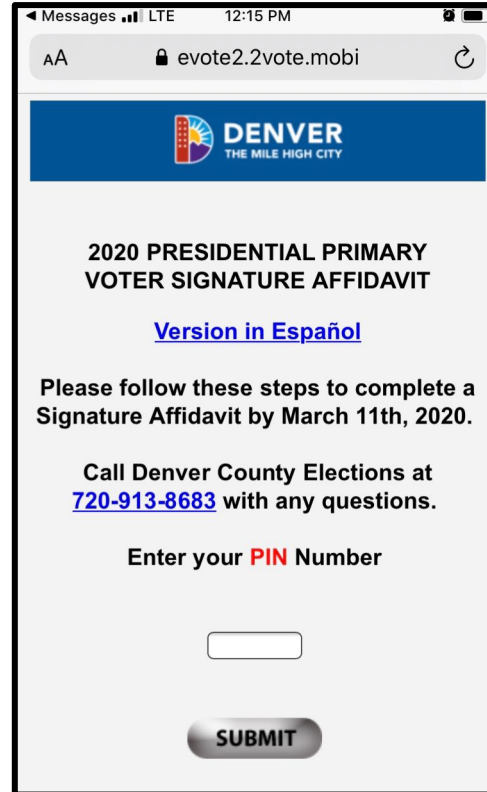
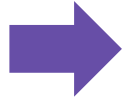
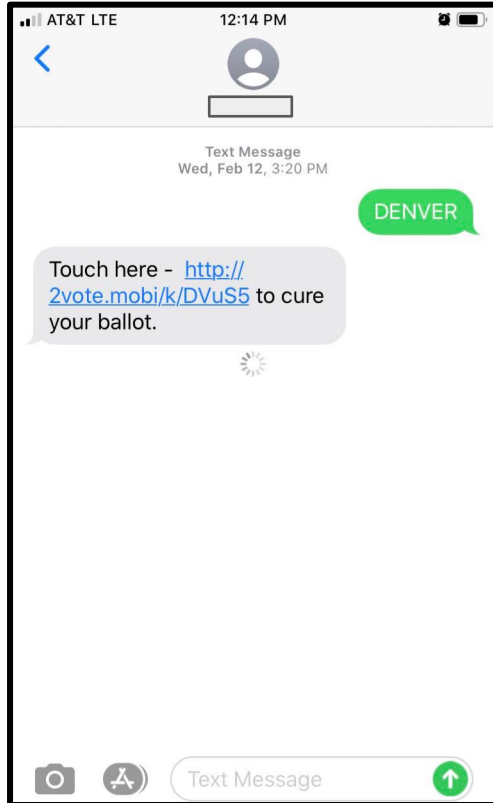
Questioned Signature

A cursive signature of "James A. Garfield" where the space between "James" and "Garfield" is circled in red, indicating an unnatural or inconsistent spacing.A cursive signature of "John Adams." with a period at the end.A cursive signature of "John Adams" without a period at the end.

# Cure

- Standard options are good...
  - In person (office)
  - In person (polls)
  - Mail
  - Fax
- Additional options can be helpful...
  - Email
  - Text

# Denver Text2Cure



# Test

Tool for learning where people using a design encounter frustration.

Usability testing helps you:

- learn what to do to make a better design
- observe where voters find difficulty
- learn about your voters
- design for people who would have the hardest time
- make sure packages make it through the mail

# Test

Observe users while they move through tasks.

1. Ask voters to try your material
2. Watch and listen to learn what's working well and what's not
3. Use insights to make improvements to your design
4. Then, test again!





# Test

## Insights from usability test:

- where and how to clarify instructions
- small changes for how to make envelopes work with different machines or manual processes
- confirmation on what worked well


**Voter, sign here in ink.**      **Power of attorney is not acceptable.**  
Votante, firme aquí con tinta      No se aceptan poderes notariales.

**X**  

**Date / Fecha (MM/DD/YYYY)** \_\_\_\_\_

**Print name / Imprimir nombre** \_\_\_\_\_

**Print your voter registration address /**  
**Imprime tu dirección de registro de votante** \_\_\_\_\_

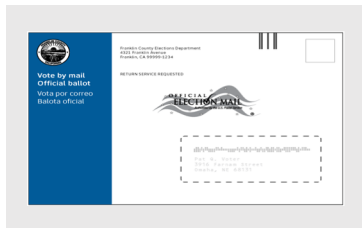


**If you are unable to sign, make your mark and have a witness sign below:**  
**Si usted no puede firmar, haga una marca y haga que un testigo firme abajo:**

**Witness, sign here / Testigo, firme aquí** \_\_\_\_\_



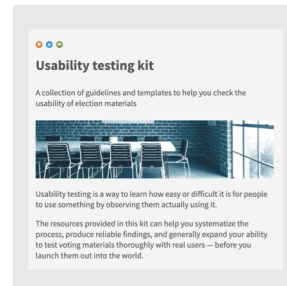
# Resources



## VBM workbook

Layouts and design guidelines

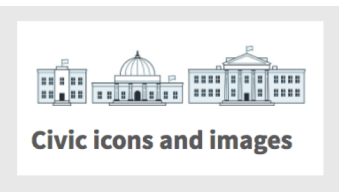
<https://civicdesign.org/fieldguides/104-designing-vote-at-home-envelopes/>



## Usability testing toolkit

Tools for getting feedback from voters, poll workers, and other users

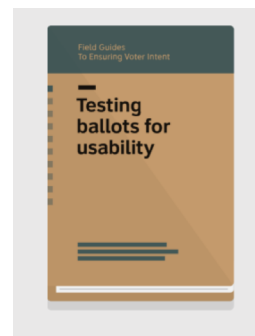
<https://electiontools.org/tool/usability-testing-kit/>



## Civic icons/images

Visual resources for election materials

[electiontools.org/tool/civic-icons-and-images/](https://electiontools.org/tool/civic-icons-and-images/)

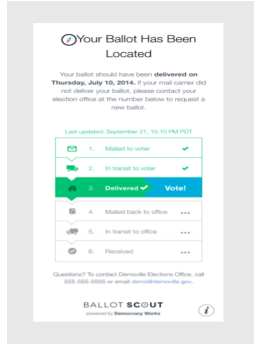


## Field guides

Design guidelines, based on solid research and best practices

<https://civicdesign.org/fieldguides/>

# Resources



## Ballot Scout

Mail ballot tracking tool

<https://www.democracy.works/ballot-scout>

## ElectionMail.org

Report postal system issues directly

<https://electionmail.org/>

## USPS District Lead

Look up your local point of contact

<https://about.usps.com/gov-services/election-mail/political-mail-map.htm>



## Tag 191s

Ensure election mailings stand out in USPS facilities

<https://about.usps.com/gov-services/election-mail/>

## Signature Guidelines

State verification guidelines from Colorado

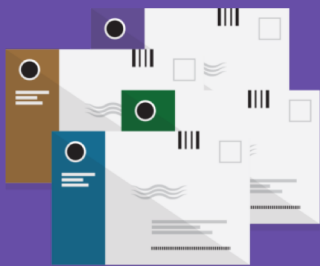
<https://www.sos.state.co.us/pubs/elections/docs/SignatureVerificationGuide.pdf>



# How can we help?

- Answer questions
- Provide feedback and support for running usability tests.

Reach out to Maggie at CCD: [maggie@civicdesign.org](mailto:maggie@civicdesign.org)



## Q&A

- What's worked well for you?
- What could work better/what is your current challenge?
- What additional support would be helpful?



# Thank you!

Center for Technology & Civic Life  
Center for Civic Design  
Vote at Home Institute